



# Solano County Water Agency

Financial Statements  
And  
Independent Auditors Report  
For the Year Ended  
June 30, 2015

**SOLANO COUNTY WATER AGENCY**  
**ANNUAL FINANCIAL REPORT**  
**FOR THE YEAR ENDED JUNE 30, 2015**

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## INDEPENDENT AUDITOR'S REPORT

To the Board of Directors of  
Solano County Water Agency  
Vacaville, California

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and major funds of the Solano County Water Agency (the "Agency") as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Solano County Water Agency, as of June 30, 2015, and the respective changes in financial position, thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

**Emphasis of Matter***Change in Accounting Principle*

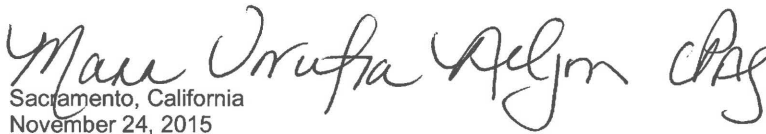
As described in Note 1 to the financial statements, in 2015, the Agency adopted new accounting guidance, GASB Statement No. 68, *Accounting and Financial Reporting for Pensions—an amendment of GASB Statement No. 27* and GASB 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date—an amendment of GASB Statement No. 68*. Our opinion is not modified with respect to this matter.

**Other Matters***Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, pension related schedules, and the OPEB schedule of funding progress as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated November 24, 2015, on our consideration of the Solano County Water Agency's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Solano County Water Agency's internal control over financial reporting and compliance.

  
Sacramento, California  
November 24, 2015

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

**SOLANO COUNTY WATER AGENCY**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**FOR THE YEAR ENDED JUNE 30, 2015**

The following discussion and analysis of the section of the Solano County Water agency's (Agency) financial performance provides an overview of the Agency's financial activities for the fiscal year ending June 30, 2015. This information is presented in conjunction with the audited financial statements.

**FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of the Agency exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$43,704,797 (net position). Of this amount, \$21,118,722 represents unrestricted net position, which may be used to meet the government's ongoing obligations to citizens and creditors.
- The Agency's total net position increased \$4,333,535.
- At the close of the fiscal year, the Agency's governmental funds reported combined fund balances of \$39,372,054, an increase of \$4,670,681 in comparison with the prior year.

**OVERVIEW OF THE ANNUAL FINANCIAL REPORT**

The financial section of this report consists of three parts: Government-wide financial statements, fund financial statements, and the notes to the financial statements.

The government-wide financial statements are prepared using the accrual basis of accounting. They present all the assets, deferred outflows, liabilities, and deferred inflows of the Agency, with the difference reported as net position. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

The fund financial statements are prepared using the modified accrual basis of accounting. They present the assets and liabilities of the Agency that are expected to be generated by or used for near-term inflows or outflows, with the difference reported as fund balance. Changes in fund balance are reported if they will have an effect on the near-term cash flow of the Agency.

The notes provide additional information that is essential to the reader for a full understanding of the data provided in the government-wide and fund financial statements.

**SOLANO COUNTY WATER AGENCY**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**FOR THE YEAR ENDED JUNE 30, 2015**

**NET POSITION**

The Statement of Net Position presents the financial position of the Agency on a full accrual basis and provides information about the nature and amount of resources and obligations at year-end. It also provides the basis for computing rate of return, evaluating the capital structure of the Agency, and assessing the liquidity and financial flexibility of the Agency.

The following Table A-1 summarizes the Statement of Net Position for the fiscal years ending June 30, 2015 and June 30, 2014 follows:

**TABLE A-1**  
**STATEMENT OF NET POSITION**

	<u>2015</u>	<u>2014, as Previously Reported</u>
<b>ASSETS</b>		
Current and other assets	\$ 40,674,045	\$ 36,812,720
Noncurrent receivables	457,629	458,198
Capital assets	<u>239,081</u>	<u>5,784,350</u>
Total Assets	<u>41,370,755</u>	<u>43,055,268</u>
Deferred Outflows of Resources	<u>312,320</u>	<u>-</u>
<b>LIABILITIES</b>		
Current liabilities	1,379,257	2,024,620
Other liabilities	<u>1,768,951</u>	<u>937,306</u>
Total Liabilities	<u>3,148,208</u>	<u>2,961,926</u>
Deferred Inflows of Resources	<u>236,131</u>	<u>-</u>
<b>NET POSITION</b>		
Net investment in capital assets	5,645,142	5,784,350
Restricted	16,940,933	14,708,627
Unrestricted	<u>21,118,722</u>	<u>19,600,365</u>
Total Net Position	<u>\$ 43,704,797</u>	<u>\$ 40,093,342</u>

This table summarizes the net position of the Agency and reflects the net position increase of \$3,611,455 to \$43,704,797 in fiscal year 2015 from \$40,093,342 in fiscal year 2014. Net investment in capital assets decreased \$139,208, reflecting the net of assets additions and depreciation on capital assets. Approximately 13% of the Agency's net position reflects its investment in capital assets (e.g., land, building, machinery, and equipment). The Agency uses these capital assets to provide services to the Agency; consequently, these assets are not available for future spending. The restricted net position totals \$16,940,933 at June 30, 2015 representing funds that are obligated to be spent within State Water Project, Ulati, and Green Valley. The increase in restricted net position of \$2,232,306 mainly consists of the revenues exceeding expenses in all four funds. The unrestricted net position is a resource that can be used for transactions relating to the general operations of the Agency and increased by \$1,518,357 primarily due to the revenues exceeding the expenditures in the Solano Project fund.

**SOLANO COUNTY WATER AGENCY**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**FOR THE YEAR ENDED JUNE 30, 2015**

**CHANGES IN NET POSITION**

The Statement of Net Position is a snapshot that shows assets and deferred outflows of resources, liabilities and deferred inflows of resources, and net position as a specific point in time. The Statements of Activities provides information on the nature and source of these assets represented on the Statement of Net Position. This statement shows that revenues exceed expenses by \$4,333,535 for fiscal year 2015.

The following Table A-2 summarized the Statement of Activities for the fiscal years ending June 30, 2015 and June 30, 2014:

**TABLE A-2**  
**STATEMENT OF ACTIVITIES**

	<u>2015</u>	<u>2014, As Previously Reported</u>
<b>REVENUES</b>		
Program Revenues		
Charges for services	\$ 2,857,106	\$ 2,856,623
Operating grants and contributions	1,916,190	1,379,384
General Revenues		
Property taxes	19,211,278	16,905,773
Investment earnings	<u>33,942</u>	<u>31,336</u>
Total Revenue	<u>24,018,516</u>	<u>21,173,116</u>
<b>EXPENSES</b>		
Solano Project	7,842,334	7,947,771
State Water Project	11,267,198	13,316,883
Ulati Flood Control	492,856	526,128
Green Valley Flood Control	<u>82,593</u>	<u>48,738</u>
Total Expenses	<u>19,684,981</u>	<u>21,839,520</u>
Change in net position	<u>4,333,535</u>	<u>(666,404)</u>
Net position - beginning	40,093,342	40,759,746
Prior period restatement	<u>(722,080)</u>	<u>-</u>
Net position - beginning, restated	39,371,262	40,759,746
Net position - ending	<u>\$ 43,704,797</u>	<u>\$ 40,093,342</u>

Ending net position totaled \$43,704,797 at June 30, 2015, or an increase in net position of \$3,611,455 or 9% from June 30, 2014. Total revenues increased by \$2,845,400 or 13% during the fiscal year 2015 compared to 2014, totaling \$24,018,516. Property tax revenue increased in fiscal year 2015 compared to 2014 by \$2,305,505 or 14%. Grant revenues increased by \$536,806 or 39% from June 30, 2014. Total expenditures decreased by \$2,154,539 or 10% to \$19,684,981 in 2015. The Solano Project expenses decreased by \$105,437 from 2014 to 2015 primarily due to rehab and betterment costs of the Mangles Bypass occurring in 2014. The expenses in State Water Project decreased by \$2,049,685 from 2014 to 2015 because of higher water purchase costs in FY 2014-2015 due to a one-time prior period cost adjustment. The Ulati expenditures decreased due to lesser maintenance requirements in drier conditions. The Green Valley expenditures increased due to the purchase of weed abatement supplies and gate repairs occurring in 2015.

**SOLANO COUNTY WATER AGENCY**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**FOR THE YEAR ENDED JUNE 30, 2015**

**CAPITAL ASSETS**

The Agency's capital assets, net of accumulated depreciation, consist mainly of ground monitoring wells and improvements (such as the Cement Hill Bypass) and other capital projects. The Agency continues to add new water monitoring equipment and field equipment as part of its water supply and flood control operations. The increase in capital assets is principally a tractor, construction in progress of the bulkhead at the Putah Diversion Dam, and network improvements.

**TABLE A-3**  
**CAPITAL ASSETS**

	<u>2015</u>	<u>2014</u>
Cement Hill Bypass land	\$ 148,898	\$ 148,898
Buildings	1,661,323	1,661,323
Cement Hill Bypass land improvements	2,535,494	2,535,494
Water monitoring equipment	2,101,442	2,101,442
Machinery and field equipment	1,253,527	1,155,301
Furniture, fixtures, and office equipment	<u>391,479</u>	<u>373,152</u>
Subtotal	8,092,163	7,975,610
Less accumulated depreciation	<u>(2,537,204)</u>	<u>2,191,260</u>
Total net capital assets	<u>\$ 5,554,959</u>	<u>\$ 5,784,350</u>

Additional information about the City's capital assets can be found in Note 6 in the Notes to the Basic Financial Statements.

**SOLANO COUNTY WATER AGENCY**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**FOR THE YEAR ENDED JUNE 30, 2015**

**FINANCIAL ANALYSIS OF AGENCY FUNDS**

The following Table A-4 summarizes the Changes in Fund Balances for the Governmental Funds:

**TABLE A-4**  
**CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS**

	<b>Solano Project</b>	<b>State Water Project</b>	<b>Ulatris Flood Control</b>	<b>Green Valley Flood Control</b>	<b>Total</b>
<b>REVENUES</b>					
Property taxes	\$ 7,717,855	\$ 10,279,636	\$ 1,108,564	\$ 105,223	\$ 19,211,278
Charges for services	476,553	2,380,366	-	-	2,856,919
Investment earnings	20,498	9,411	4,033	-	33,942
Grant revenues	1,155,801	410,000	-	-	1,565,801
Other income	<u>507,036</u>	<u>-</u>	<u>7,579</u>	<u>-</u>	<u>514,615</u>
Total Revenues	<u>9,877,743</u>	<u>13,079,413</u>	<u>1,120,176</u>	<u>105,223</u>	<u>24,182,555</u>
<b>EXPENDITURES</b>					
Water purchase	60,342	9,069,737	-	-	9,130,079
Operations and maintenance	3,498,013	24,032	381,046	69,596	3,972,687
Administration and general	2,065,777	927,463	55,384	12,877	3,061,501
Conservation and flood control	1,123,768	231,844	-	-	1,355,612
Engineering	790,352	994,907	-	-	1,785,259
Capital outlay	<u>122,904</u>	<u>-</u>	<u>83,832</u>	<u>-</u>	<u>206,736</u>
Total Expenditures	<u>7,661,156</u>	<u>11,247,983</u>	<u>520,262</u>	<u>82,473</u>	<u>19,511,874</u>
Net Change in Fund Balance	<u>2,216,587</u>	<u>1,831,430</u>	<u>599,914</u>	<u>22,750</u>	<u>4,670,681</u>
Fund balance, beginning	20,753,404	10,318,697	4,175,526	(7,384)	35,240,243
Prior period adjustment	<u>(538,870)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(538,870)</u>
Fund balance, beginning restated	<u>20,214,534</u>	<u>10,318,697</u>	<u>4,175,526</u>	<u>(7,384)</u>	<u>34,701,373</u>
Fund balance, ending	<u>\$ 22,431,121</u>	<u>\$ 12,150,127</u>	<u>\$ 4,775,440</u>	<u>\$ 15,366</u>	<u>\$ 39,372,054</u>

Solano Project - As of June 30, 2015, the Solano Project reported an ending fund balance of \$22,431,121, an increase of \$2,216,587 from the restated 2014 ending fund balance primarily due to increased property tax revenues and also from the restatement of the 2014 ending fund balance (see Note 14).

State Water Project - As of June 30, 2015, the State Water Project reported ending fund balance of \$12,150,127, an increase from 2014 of \$1,831,430. This increase in fund balance is primarily due to decreased water purchase costs in FY2014-2015 from FY2013-2014 because of a one-time prior period cost adjustment occurring in FY2013-2014.

Ulatris Flood Control Zone 1 - As of June 30, 2015, the Ulatris Flood Control reported an ending fund balance of \$4,775,440, an increase of \$599,914 from 2014. The property tax revenue continue to exceed expenses for this fund and primarily accounts for the increase in fund balance.

Green Valley Flood Control Zone 2 - As of June 30, 2015, the Green Valley Flood Control reported an ending fund balance of \$15,366, an increase of \$82,473 from 2014. The property tax revenues continue to exceed expenses for this fund and primarily accounts for the increase in fund balance.

**SOLANO COUNTY WATER AGENCY**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**FOR THE YEAR ENDED JUNE 30, 2015**

**ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

During 2003, the Agency developed a Capital Project funding Plan that looks at capital project needs for a five-year horizon. There are a few major projects that have uncertainties regarding if and when they will be funded and at what level. The Capital Project Funding Plan is helpful in budgeting capital projects.

Water rates charged by the Agency to cities, districts, and agencies are fixed by contract and do not change in relationship to the Agency's expenditures or revenues. Capital costs for the Solano Project has been paid off; therefore, Solano County Water Agency does not make payments to the United States Bureau of Reclamation for Solano Project water and, therefore, does not charge for Solano Project water supply for most of its contracting agencies.

**REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the finances for the Solano County Water Agency. Questions concerning any information provided in this report or requests for additional information should be addressed to the General Manager, 810 Vaca Valley Parkway, Suite 203, Vacaville, CA 95688.

**SOLANO COUNTY WATER AGENCY**  
**STATEMENT OF NET POSITION**  
**JUNE 30, 2015**

	<b><u>Governmental Activities</u></b>
<b><u>ASSETS</u></b>	
Cash and investments (Note 2)	\$ 34,947,213
Accounts receivable	3,187,100
Interest receivable	5,346
Notes receivable - noncurrent (Note 4)	457,629
Prepaid expenses and other assets	2,534,386
Capital assets (Note 6)	
Nondepreciable capital assets	239,081
Depreciable capital assets, net (Note 6)	<u>5,406,061</u>
<b>Total Assets</b>	<b><u>46,776,816</u></b>
Deferred outflows of resources (Note 10)	<u>312,320</u>
<b><u>LIABILITIES</u></b>	
Accounts payable	733,165
Deposits	86,611
Unearned revenues	482,215
Compensated absences (Note 7)	
Due within one year	77,266
Due in more than one year	51,205
Other post employment benefits (Note 11)	
Due in more than one year	965,990
Net pension liability (Note 10)	
Due in more than one year	<u>751,756</u>
<b>Total Liabilities</b>	<b><u>3,148,208</u></b>
Deferred inflows of resources (Note 10)	<u>236,131</u>
<b><u>NET POSITION</u></b>	
Net investment in capital assets	5,645,142
Restricted	16,940,933
Unrestricted	<u>21,118,722</u>
<b>Total Net Position</b>	<b><u>43,704,797</u></b>
<b>Total Liabilities, Deferred Inflows of Resources, and Net Position</b>	<b>\$ <u>47,089,136</u></b>

**SOLANO COUNTY WATER AGENCY**  
**STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED JUNE 30, 2015**

<div> <div></div> <div>Program Revenues</div> </div>					Net (Expense) Revenue and Changes in Net Position
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
PRIMARY GOVERNMENT					
Governmental activities:					
Solano Project	\$ 7,842,334	\$ 469,161	\$ 1,506,190	\$ -	\$ (5,866,983)
State Water Project	11,267,198	2,380,366	410,000	-	(8,476,832)
Ulati Flood Control	492,856	7,579	-	-	(485,277)
Green Valley Flood Control	<u>82,593</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(82,593)</u>
Total primary government	<u>\$ 19,684,981</u>	<u>\$ 2,857,106</u>	<u>\$ 1,916,190</u>	<u>\$ -</u>	<u>\$ (14,911,685)</u>
General revenues:					
Property taxes					\$ 19,211,278
Investment earnings					<u>33,942</u>
Total general revenues					<u>19,245,220</u>
Change in net position					<u>4,333,535</u>
Net position - July 1, 2014					40,093,342
Prior period restatement (Note 14)					<u>(722,080)</u>
Net position - June 30, 2015					<u>\$ 43,704,797</u>

**SOLANO COUNTY WATER AGENCY**  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2015**

	<u><b>Solano Project</b></u>	<u><b>State Water Project</b></u>	<u><b>Ulatis Flood Control</b></u>	<u><b>Green Valley Flood Control</b></u>	<u><b>Total Governmental Funds</b></u>
<b><u>ASSETS</u></b>					
Cash and cash equivalents	\$ 20,185,114	\$ 9,666,129	\$ 4,862,589	\$ 233,381	\$ 34,947,213
Accounts receivable	2,705,094	482,006	-	-	3,187,100
Interest receivable	3,207	1,497	642	-	5,346
Notes receivable	457,629	-	-	-	457,629
Due from other funds	200,000	-	-	-	200,000
Other assets	<u>71,838</u>	<u>2,462,548</u>	<u>-</u>	<u>-</u>	<u>2,534,386</u>
Total Assets	<u>\$ 23,622,882</u>	<u>\$ 12,612,180</u>	<u>\$ 4,863,231</u>	<u>\$ 233,381</u>	<u>\$ 41,331,674</u>
<b><u>LIABILITIES</u></b>					
Accounts payable	\$ 595,806	\$ 31,553	\$ 87,791	\$ 18,015	\$ 733,165
Deposits	86,611	-	-	-	86,611
Unearned revenue	51,715	430,500	-	-	482,215
Due to other funds	<u>-</u>	<u>-</u>	<u>-</u>	<u>200,000</u>	<u>200,000</u>
Total Liabilities	<u>734,132</u>	<u>462,053</u>	<u>87,791</u>	<u>218,015</u>	<u>1,501,991</u>
<b><u>DEFERRED INFLOWS OF RESOURCES</u></b>					
Deferred inflows of resources	<u>457,629</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>457,629</u>
<b><u>FUND BALANCES</u></b>					
Nonspendable	688,117	-	-	-	688,117
Restricted	-	12,150,127	4,775,440	15,366	16,940,933
Assigned	8,880,454	-	-	-	8,880,454
Unassigned	<u>12,862,550</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>12,862,550</u>
Total Fund Balances	<u>22,431,121</u>	<u>12,150,127</u>	<u>4,775,440</u>	<u>15,366</u>	<u>39,372,054</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 23,622,882</u>	<u>\$ 12,612,180</u>	<u>\$ 4,863,231</u>	<u>\$ 233,381</u>	<u>\$ 41,331,674</u>

**SOLANO COUNTY WATER AGENCY**  
**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF NET POSITION**  
**JUNE 30, 2015**

Total fund balances of governmental funds	\$ 39,372,054
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in governmental funds, net of accumulated depreciation of \$2,537,204.	5,645,142
Certain notes, loans, and interest receivables are not available to pay for current period expenditures and therefore are offset by deferred inflows of resources in the governmental funds.	
Deferred inflows of resources	457,629
Other long-term assets used in governmental activities are not financial resources and therefore are not reported in the funds.	
Pension contributions made subsequent to the measurement date	258,536
Deferred outflows related to changes in the net pension liability	53,784
Long-term liabilities are not due in the current period and therefore are not reported in the governmental funds.	
Compensated absences	(128,471)
Net OPEB obligation	(965,990)
Net pension liability	(751,756)
Deferred inflows related to changes in the net pension liability	<u>(236,131)</u>
Net position of governmental activities	<u>\$ 43,704,797</u>

**SOLANO COUNTY WATER AGENCY**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2015**

	<u>Solano Project</u>	<u>State Water Project</u>	<u>Ulatis Flood Control</u>	<u>Green Valley Flood Control</u>	<u>Total Governmental Funds</u>
<b><u>REVENUES</u></b>					
Property taxes	\$ 7,717,855	\$ 10,279,636	\$ 1,108,564	\$ 105,223	\$ 19,211,278
Charges for services	476,553	2,380,366	-	-	2,856,919
Investment earnings	20,498	9,411	4,033	-	33,942
Intergovernmental	1,155,801	410,000	-	-	1,565,801
Other revenues	<u>507,036</u>	<u>-</u>	<u>7,579</u>	<u>-</u>	<u>514,615</u>
Total Revenues	<u>9,877,743</u>	<u>13,079,413</u>	<u>1,120,176</u>	<u>105,223</u>	<u>24,182,555</u>
<b><u>EXPENDITURES</u></b>					
Current:					
Water purchases	60,342	9,069,737	-	-	9,130,079
Operations and maintenance	3,498,013	24,032	381,046	69,596	3,972,687
Administration and general	2,065,777	927,463	55,384	12,877	3,061,501
Conservation and flood control	1,123,768	231,844	-	-	1,355,612
Engineering	790,352	994,907	-	-	1,785,259
Capital outlay	<u>122,904</u>	<u>-</u>	<u>83,832</u>	<u>-</u>	<u>206,736</u>
Total Expenditures	<u>7,661,156</u>	<u>11,247,983</u>	<u>520,262</u>	<u>82,473</u>	<u>19,511,874</u>
Net Change in Fund Balances	<u>2,216,587</u>	<u>1,831,430</u>	<u>599,914</u>	<u>22,750</u>	<u>4,670,681</u>
Fund Balances (Deficits) - July 1, 2014	20,753,404	10,318,697	4,175,526	(7,384)	35,240,243
Prior Period Adjustment (Note 14)	<u>(538,870)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(538,870)</u>
Fund Balances (Deficits) - July 1, 2014, restated	<u>20,214,534</u>	<u>10,318,697</u>	<u>4,175,526</u>	<u>(7,384)</u>	<u>34,701,373</u>
Fund Balances - June 30, 2015	<u>\$ 22,431,121</u>	<u>\$ 12,150,127</u>	<u>\$ 4,775,440</u>	<u>\$ 15,366</u>	<u>\$ 39,372,054</u>

**SOLANO COUNTY WATER AGENCY**  
**RECONCILIATION OF THE**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**TO THE STATEMENT OF ACTIVITIES - GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2015**

Reconciliation of the change in fund balances - total governmental funds to the change in net position of governmental activities:

Net change in fund balances - total governmental funds	\$ 4,670,681
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets are capitalized and allocated over their estimated useful lives and reported as depreciation expense.	
Capital asset purchases	206,736
Depreciation expense	(345,944)
Compensated absence expenditures reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in a governmental fund. This is the net change in compensated absences for the current period.	95,566
Receipts of payments and disbursements of funds related to notes and loans receivable are reported as revenue and expenditures, respectively, in governmental funds, but an increase and decrease, respectively, in notes receivable in the Statement of Net Position.	
Loan program receipts	(81,241)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	
Other postemployment benefits	(175,977)
Amortization of pension costs	46,513
Some revenues reported in the prior year Statement of Activities were recognized in the governmental funds in the current year.	<u>(82,799)</u>
Change in net position of governmental activities	<u>\$ 4,333,535</u>

**SOLANO COUNTY WATER AGENCY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2015**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. The Reporting Entity**

The Solano County Water Agency (the Agency) was created in 1951 by an act of the California Legislature as the "Solano County Flood Control and Water Conservation District." In 1988, the legislative act was changed to modify the governing board and the name was changed to Solano County Water Agency in 1989. The governing board is made up of five members of the Solano County Board of Supervisors, the mayors from the seven cities in the county and three representatives from three agricultural irrigation districts. The Agency provides wholesale water services to cities, districts, and state agencies and lead efforts to protect rights to existing sources of water and participates in efforts to secure new sources of projects and is involved in countywide flood control planning. As required by accounting principles generally accepted in the United States of America, these financial statements present the Agency alone as the Agency has no component units, related organizations, or jointly governed organizations.

**B. Basis of Presentation**

The Agency's basic financial statements are prepared in conformity with accounting principals generally accepted in the United States of America. The Government Accounting Standards Board is the acknowledged standard setting body for establishing accounting and financial reporting standards followed by governmental entities in the United States of America.

These standards require that the financial statements described below be presented.

Government-wide Financial Statements:

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole. Eliminations have been made to minimize the double counting of internal activities. The Agency's net position is reported in three parts - net investment in capital assets; restricted net position; and unrestricted net position. The Agency first utilizes restricted resources to finance qualifying activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the Agency's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs, (b) grants and contributions that are restricted to meeting the operational needs of a particular program and (c) fees, grants and contributions that are restricted to financing the acquisition or construction of capital assets. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements:

The accounts of the Agency are organized on the basis of funds. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues and expenditure/expenses. A fund is established for the purpose of accounting for specific activities in accordance with applicable regulations, restrictions, or limitations. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The Agency's funds, all of which are considered to be major governmental funds, are reported as separate columns in the fund financial statements.

**SOLANO COUNTY WATER AGENCY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2015**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

The funds of the Agency are described below:

**General Fund**

Solano Project - This fund accounts for the Agency's water supply contract with the U.S. Bureau of Reclamation for the water supply provided by contract cities, districts, and State agencies. Property tax revenues are used to pay for operations, maintenance, rehabilitation, and betterment. Operations and maintenance are performed by contract with the Solano Irrigation District. Included in this fund are costs associated with a watermaster to monitor water use in the Upper Putah Creed Watershed and development of a Habitat Conservation Plan. Other functions include the flood control program and water conservation program.

**Special Revenue Funds**

State Water Project - This fund accounts for the Agency's water supply contract with the California Department of Water Resources for the repayment of construction, operations, and maintenance costs of the North Bay Aqueduct, and the contracts with member agencies for the purchase of this water.

Ulatis Flood Control - This fund accounts for the costs of operating and maintaining the Ulatis Flood Control Facilities, which were built by the Federal Soil Conservation Service. The Agency contracts with the Solano County Resource Management Department for the maintenance of this project.

Green Valley Flood Control - This fund accounts for the costs of operating and maintaining the Green Valley Flood Control Facilities, which were built by the U.S. Army Corps of Engineers. The Agency contracts with the Solano County Resource Management Department for the maintenance of this project.

**C. Measurement Focus and Basis of Accounting**

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements regardless of the measurement focus applied.

Measurement Focus

On the government-wide Statement of Net Position and the Statement of Activities, governmental activities are presented using the economic resources measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets and all liabilities (whether current or noncurrent) associated with the operation of these funds are reported.

All governmental funds are accounted for using a "current financial resources" measurement focus. With this measurement focus, only current assets and current liabilities generally are included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

Basis of Accounting

In the government-wide Statement of Net Position and Statement of Activities, governmental activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset is used. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

**SOLANO COUNTY WATER AGENCY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2015**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when "measurable and available." Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or soon enough thereafter to pay current liabilities. The Agency defines available to be within 90 days of year-end. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are reported when due. Governmental capital asset acquisitions are reported as expenditures in governmental funds. Proceeds for governmental long-term liabilities and acquisitions under capital leases are reported as other financing sources.

Those revenues susceptible to accrual include taxes, intergovernmental revenues, interest and charges for services. Certain indirect costs are included in program expenses reported for individual functions and activities.

Grant revenues are recognized in the fiscal year in which all eligibility requirements are met. Under the terms of grant agreements, the Agency may fund certain programs with a combination of cost-reimbursement grants, categorical block grants, and general revenues. Thus, both restricted and unrestricted net position is available to finance program expenditures. The Agency's policy is to first apply restricted grant resources to such programs, followed by general revenues if necessary.

**D. Cash and Cash Equivalents**

Cash and cash equivalents are defined as demand deposit account balances, pooled investments in the State of California Local Agency Investment Fund (LAIF), and money market funds with California Asset Management Program (CAMP).

**E. Accounts Receivable**

In the government-wide statements, receivables consist of all revenues earned at year-end and not yet received. Receivables are recorded in the financial statements net of any allowance for doubtful accounts if applicable, and estimated refunds due. No allowance for losses has been reflected at June 30, 2015. Major receivable balances for the governmental activities consist of grants. Long-term loans in governmental funds are treated as expenditures in the year advanced and as revenues in the year repayment is measurable and available. Loans receivable are recorded in the fund statements, but are also recorded as deferred inflows of resources to indicate they do not represent current financial resources.

**F. Capital Assets**

All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Provision is made for depreciation using the straight-line method over the estimated useful lives of the assets, which range from five to forty years. It is the Agency's policy to capitalize all capital assets with an initial cost of more than \$5,000. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Costs of assets sold or retired (and the related amounts of accumulated depreciation) are eliminated from the accounts in the year of sale or retirement and the resulting gain or loss is included in the statement of activities.

Depreciation is provided using the straight line method which means the cost of the asset is divided by its expected useful life in years and the result is charged to expense each year until the asset is fully depreciated. The purpose of depreciation is to spread the cost of capital assets equitably among all users over the life of these assets. The Agency has assigned the useful lives listed below to capital assets:

Buildings and improvements	40 years
Land improvements	25 - 30 years
Water monitoring equipment	5 - 10 years
Machinery and field equipment	5 - 15 years
Furniture, fixtures, and office equipment	5 - 10 years

**SOLANO COUNTY WATER AGENCY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2015**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

**G. Unearned Revenues**

Unearned revenues arise when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenue also arises when resources are received by the Agency before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the Agency has a legal claim to the resources, the liability for unearned revenue is removed from the balance sheet and revenue is recognized.

**H. Compensated Absences**

The Agency's policy allows employees to accumulate earned but unused vacation and administrative leave which will be paid to employees upon separation of service from the Agency. The policy also allows employees to receive payment for on-behalf of their accumulated sick leave upon retirement. Vested or accumulated vacation and sick leave are accrued in the government-wide statements as the benefits accrue to employees. However, a liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations or retirements.

**I. Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position, or balance sheet, will sometimes report a section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position or fund balance that applies to a future period(s) and so will be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the Statement of Net Position, or balance sheet, will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

**J. Property Taxes**

Property taxes are assessed and collected by Solano County (the County). The County remits the property taxes to the Agency when the taxes are collected and the allocation has been determined. Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied on October 1, are payable in two installments, and become delinquent if not paid by December 10 or April 10. The Agency has elected to receive the property taxes from the County under the Teeter Program. Under this program, the Agency receives 100% of the levied property taxes in periodic payments with the County assuming responsibility for delinquencies.

**K. Prepaid Expenses and Inventory**

Inventories are stated at cost (average cost per unit) for governmental funds. The cost is recorded as an expenditure/expense in the funds at the time individual inventory items are consumed, rather than purchased. Inventories of governmental funds are offset by nonspendable fund balance to indicate they do not constitute resources available for future appropriation.

Prepaid items are also recognized under the consumption method. Payments to vendors that reflect costs applicable to future accounting periods are recorded as prepaid items in both government-wide and fund financial statements.

**SOLANO COUNTY WATER AGENCY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2015**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**L. Pensions**

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Agency's California Public Employees' Retirement System (CalPERS) plan (the Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**M. Equity Classifications**

Government-wide Statements

Net position is the excess of all the Agency's assets over all its liabilities, regardless of fund. Net position is divided into three categories. These categories apply only to net position, which is determined at the government-wide level, and are described below:

- a. Net investment in capital assets - Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net position - Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position - Unrestricted net position represents resources derived from taxes, grants, and charges for services. These resources are used for transactions relating to the general operations of the Agency, and may be used at the discretion of the Board to meet current expenses for any purpose.

When an expense is incurred that can be paid using either restricted or unrestricted resources, the Agency's policy is to first apply the expense toward restricted resources, and then towards unrestricted resources.

Fund Statements

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the Agency is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- a. Nonspendable - Amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.
- b. Restricted - Amounts that are restricted for specific purposes when constraints placed on the use of resources are either (a) externally imposed by creditors, grantors, contributors, laws, or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.
- c. Committed - Amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority.
- d. Assigned - Amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted or committed.
- e. Unassigned - Amounts representing the residual classification for the general fund and residual negative fund balance of special revenue and capital project funds.

Further detail about the Agency's fund balance classification is described in Note 8.

**SOLANO COUNTY WATER AGENCY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2015**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**N. Budgetary Principles**

Under GASB Statement No. 34, budgetary comparison information is required to be presented for the General Fund and each major special revenue fund with a legally adopted budget. The Agency's budgets are adopted on a basis which materially confirms to accounting principles generally accepted in the United States of America.

**O. Use of Estimates**

The preparation of financial statements in accordance with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from these estimates.

**P. Implementation of Government Accounting Standards Board Statements**

Effective July 1, 2014, the Agency implemented the following accounting and financial reporting standards:

Government Accounting Standards Board Statements No. 68 and 71

In June 2012, GASB issued Statement No. 68, *Accounting and Financial Reporting for Pensions* - an amendment of GASB Statement No. 27. This statement replaces the requirements of Statements No. 27 and No. 50 related to pension plans that are administered through trusts or equivalent arrangements. The requirements of Statements No. 27 and No. 50 remain applicable for pensions that are not administered as trusts or equivalent arrangements. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for pensions by requiring recognition of the entire net pension liability and a more comprehensive measure of pension expense. This Statement establishes standards for measuring and recognizing liabilities, deferred outflows of resources, and deferred inflows of resources, and expense/expenditures. For defined benefit pensions, this Statement identifies the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. In November 2013, GASB issued Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date* - an amendment of GASB Statement No. 68. This statement requires that, at transition, a government recognize a beginning deferred outflow of resources for its pension contributions, if any, made subsequent to the measurement date of the beginning net pension liability. See note 10 for more information.

**Q. Future Government Accounting Standards Board Statements**

These statements are not effective until July 1, 2015 or later and may be applicable to the Agency. However, the Agency has not determined the effects, if any, on the financial statements.

Government Accounting Standards Board Statement No. 72

In February 2015, GASB issued Statement No. 72, *Fair Value Measurement and Application*. This statement addresses accounting and financial reporting issues related to fair value measurements. This statement provides guidance for applying fair value to certain investments and disclosures related to all fair value measurements. The Agency has not determined what impact, if any, this pronouncement will have on the financial statements. Application of this statement is effective for the Agency's fiscal year ending June 30, 2016.

Government Accounting Standards Board Statement No. 75

In June 2015, GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits other than Pensions*. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB, and replaces Statements No. 45 and 57. This Statement establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures related to OPEB. The Agency has not determined what impact, if any, this pronouncement will have on the financial statements. Application of this statement is effective for the Agency's fiscal year ending June 30, 2018.

**SOLANO COUNTY WATER AGENCY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2015**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Government Accounting Standards Board Statement No. 76

In June 2015, GASB issued Statement No. 76, *the Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. The objective of this Statement is to identify—in the context of the current governmental financial reporting environment—the hierarchy of generally accepted accounting principles (GAAP). This Statement reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and nonauthoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. The Agency has not determined what impact, if any, this pronouncement will have on the financial statements. Application of this statement is effective for the Agency's fiscal year ending June 30, 2016.

**NOTE 2: CASH AND INVESTMENTS**

Cash and investments as of June 30, 2015 consisted of the following:

	<u>Total</u>
Deposits with financial institutions	\$ 1,171,181
Investments in Local Agency investment Fund (LAIF)	7,562,572
Investments in California Asset Management Program (CAMP)	<u>26,213,460</u>
<b>Total Cash and Investments</b>	<b>\$ <u>34,947,213</u></b>

Investment Policy

California statutes authorize agencies to invest in idle or surplus funds in a variety of credit instruments as provided for in the *California Government Code*, Section 53600, Chapter 4 - Financial Affairs. The Agency is authorized, by its Board of Directors, to invest its cash in the State of California's Local Agency Investment Fund (LAIF), California Asset Management Program (CAMP), the Solano County Investment Pool, or Federal Depository Insurance Corporation (FDIC) insured accounts in a bank or savings and loan association. The Agency's investment policy does not contain any specific provisions intended to limit the Agency's exposure to interest rate risk, credit risk, concentration of credit risk, or custodial credit risk.

Disclosure Relating to Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The weighted average maturity of the investments contained in the LAIF investment pool is approximately 239 days as of June 30, 2015. The weighted average maturity of the investments contained in the CAMP investment pool is approximately 52 days as of December 31, 2014. As of June 30, 2015, 2.08% of LAIF's investment portfolio was invested in structured notes and other asset-backed securities.

Disclosures Relating to Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. LAIF does not have a rating provided by a nationally recognized statistical rating organization. CAMP is rated as AAAM by Standard & Poor's.

Concentration Risk

The investment policy of the Agency contains no limitations on the amount that can be invested in any one issuer beyond that stipulated by the California Government Code. There are no investments in any one issuer that represent 5% or more of total Agency Investments.

**SOLANO COUNTY WATER AGENCY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2015**

**NOTE 2: CASH AND INVESTMENTS (CONTINUED)**

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure public agency deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

Investment in Local Agency Investment Fund (LAIF)

The Agency is a voluntary participant in the State Treasurer's Pooled Money Investment Account (PMIA), through LAIF, that was created by statute in 1977. The PMIA has regulatory oversight from the Pooled Money Investment Board and an in-house Investment Committee. The Local Agency Investment Advisory Board has oversight of LAIF. The fair value of the Agency's position in the pool is materially equivalent to the value of pool shares. LAIF is an unrated external investment pool.

In accordance with authorized investment laws, the State Treasurer's Investment Pool (LAIF) invests in various structured notes and mortgage-backed securities, such as collateralized mortgage obligations. Copies of a report of LAIF's investments may be obtained from the State Treasurer's Office, Local Agency Investment Fund, P.O. Box 942809, Sacramento, CA 94209-0001.

Investment in California Asset Management Program (CAMP)

The Agency is a voluntary participant in CAMP that was formed in 1989 as a joint power authority and common law trust. The trust is only accountable to its public agency shareholders. CAMP is invested in such a way as to maintain a \$1 per share net asset value. Copies of their financial report may be obtained by contacting CAMP at 50 California Street, Suite 2300, San Francisco, CA 94111.

**NOTE 3: ACCOUNTS AND GRANTS RECEIVABLES**

Receivables at June 30, 2015 consisted of:

Water sales receivable	\$ 574,988
Grants receivable	<u>2,612,112</u>
Total receivables	<u>\$ 3,187,100</u>

**NOTE 4: NOTE RECEIVABLE**

In fiscal year 2011, the Agency constructed a building on land owned by the federal government. The constructed building is owned by the United States Bureau of Reclamation and not the Agency. The Agency shares the use of such building with the Vacaville Fire Department District (the District). The Agency paid all of the construction costs up front; however, the District is repaying the Agency for their portion of the costs through a note receivable. The note is being repaid over a 10-year period with interest at 4%. The balance of the note receivable has been offset in the fund financial statements by deferred inflows of resources as it is not deemed measurable and available within 60 days. The balance of the note at June 30, 2015 totaled \$457,629.

**SOLANO COUNTY WATER AGENCY**  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2015

**NOTE 5: INTERFUND TRANSACTIONS**

Interfund balances consisted of the following at June 30, 2015:

	<u>Receivable</u>	<u>Payable</u>
Solano Project	\$ 200,000	\$ -
Green Valley Flood Control	<u>-</u>	<u>200,000</u>
	<u>\$ 200,000</u>	<u>\$ 200,000</u>

During the course of operations, numerous transactions that constitute reimbursements to a fund for expenditures/expenses initially made from one fund that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

**NOTE 6: CAPITAL ASSETS**

**Governmental activities:**

	<u>Balance at July 1, 2014</u>	<u>Additions</u>	<u>Retirements</u>	<u>Balance at June 30, 2015</u>
Capital assets not being depreciated				
Land	\$ 148,898	\$ -	\$ -	\$ 148,898
Construction-in-progress	<u>-</u>	<u>90,183</u>	<u>-</u>	<u>90,183</u>
Total capital assets not being depreciated	<u>148,898</u>	<u>90,183</u>	<u>-</u>	<u>239,081</u>
Capital assets being depreciated				
Land improvements	2,535,494	-	-	2,535,494
Buildings	1,661,323	-	-	1,661,323
Water monitoring equipment	2,101,442	-	-	2,101,442
Machinery and field equipment	1,155,301	98,226	-	1,253,527
Furniture, fixtures, and office equipment	<u>373,152</u>	<u>18,327</u>	<u>-</u>	<u>391,479</u>
Total capital assets being depreciated	<u>7,826,712</u>	<u>116,553</u>	<u>-</u>	<u>7,943,265</u>
Less accumulated depreciation	<u>(2,191,260)</u>	<u>(345,944)</u>	<u>-</u>	<u>(2,537,204)</u>
<b>Total capital assets, net</b>	<u>\$ 5,784,350</u>	<u>\$ (139,208)</u>	<u>\$ -</u>	<u>\$ 5,645,142</u>

Depreciation expense for the year ended June 30, 2015, was charged to functions as follows:

**Governmental Activities:**

Solano Project	\$ 280,000
State Water Project	10,037
Ulati Flood Control Project	<u>55,907</u>
Total Depreciation Expense	<u>\$ 345,944</u>

**SOLANO COUNTY WATER AGENCY**  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2015

**NOTE 7: LONG-TERM LIABILITIES**

The following is a summary of changes in the Agency's long-term liabilities for the fiscal year ended June 30, 2015:

	<u>Balance at July 1, 2014</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance June 30, 2015</u>	<u>Current Portion</u>
<b>Governmental activities:</b>					
Compensated absences	\$ <u>224,037</u>	\$ <u>105,595</u>	\$ <u>(201,161)</u>	\$ <u>128,471</u>	\$ <u>77,266</u>

**NOTE 8: FUND BALANCE**

GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balances more transparent.

The Board of Directors, as the Agency's highest level of decision-making authority, may commit fund balance for specific purposes pursuant to constraints imposed by formal action. These committed amounts cannot be used for any other purpose unless the Board of Directors removes or changes the specified use through the same type of formal action taken to establish the commitment.

Assigned fund balances are amounts that are constrained by the Agency's intent to be used for specific purposes, but are neither restricted or committed. The Agency has delegated the authority to assign fund balance to the General Manager.

The accounting policies of the Agency consider restricted fund balance to have been spent first when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. Similarly, when an expenditure is incurred for purposes for which amounts in any of the unrestricted classifications of fund balance could be used, the Agency considers committed amounts to be reduced first, followed by assigned amounts, and unassigned amounts.

As of June 30, 2015, fund balances were comprised of the following:

	<u>Solano Project</u>	<u>State Water Project</u>	<u>Ulatis Flood Control</u>	<u>Green Valley Flood Control</u>	<u>Total Governmental Funds</u>
<b>Nonspendable</b>					
Prepaid expenses	\$ 17,240	\$ -	\$ -	\$ -	\$ 17,240
Inventory	13,248	-	-	-	13,248
Notes receivable	457,629	-	-	-	457,629
Advances	<u>200,000</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>200,000</u>
Total Nonspendable	<u>688,117</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>688,117</u>
<b>Restricted</b>					
Grants	<u>-</u>	<u>12,150,127</u>	<u>4,775,440</u>	<u>15,366</u>	<u>16,940,933</u>
<b>Committed</b>					
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Assigned</b>					
Capital Projects	<u>8,880,454</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>8,880,454</u>
<b>Unassigned</b>					
	<u>12,862,550</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>12,862,550</u>
<b>Total Fund Balance</b>	<u>\$ 22,431,121</u>	<u>\$ 12,150,127</u>	<u>\$ 4,775,440</u>	<u>\$ 15,366</u>	<u>\$ 39,372,054</u>

**SOLANO COUNTY WATER AGENCY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2015**

**NOTE 9: ADMINISTRATION AND GENERAL EXPENDITURES**

The following is a summary of administration and general expenditures of the fund financial statements by natural classification at June 30, 2015:

Salaries and benefits	\$ 2,189,802
Professional services	338,134
Dues and memberships	135,184
Public education	62,624
Property tax administration fee	116,732
Governmental advocacy	65,701
Office equipment	76,117
Office expense	50,933
Telephone	19,420
Insurance	49,577
Watermaster services	28,717
Fuel	20,060
Board expense	24,049
Talent decision monitoring	15,096
Miscellaneous	42,706
Overhead reallocation	<u>(173,351)</u>
Total	<u>\$ 3,061,501</u>

**NOTE 10: DEFINED BENEFIT PENSION PLAN**

General Information about the Plan

The Agency contributes to CalPERS, a cost sharing, multiple employer public employee defined benefit pension plan. All permanent full and part-time Agency employees working at least 1,000 hours per year are eligible to participate in CalPERS. Under CalPERS, benefits vest after five years of service. Upon retirement, participants are entitled to an annual retirement benefit, payable for life, in an amount equal to a benefit factor times their monthly average salary over the 12 highest consecutive months of employment. Benefit provisions under the Plan are established by State statute and Agency resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

Benefits Provided

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. Active plan members are required to contribute 7% of their annual covered salary. The Agency makes the contributions required of the Agency employees on their behalf and for their account.

**SOLANO COUNTY WATER AGENCY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2015**

**NOTE 10: DEFINED BENEFIT PENSION PLAN (CONTINUED)**

The Plan's provisions and benefits in effect at June 30, 2015, are summarized as follows:

Hire Date	Miscellaneous Prior to January 1, 2013
Benefit Formula	2.0% @ 55
Benefit Vesting Schedule	5 years service
Benefit Payments	monthly for life
Retirement Age	50 - 55
Monthly Benefits, as a % of Eligible Compensation	2.0% to 2.5%
Required Employee Contribution Rates	7.000%
Required Employer Contribution Rates	12.846%

Contributions

Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Plan are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The Agency is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

For the year ended June 30, 2015, the contributions recognized as part of pension expense for the Plan were as follows:

	Miscellaneous
Contributions - Employer	\$ 151,967
Contributions - Employee (paid by employer)	\$ 82,810

Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions

As of June 30, 2015, the Agency reported a net pension liability of for its proportionate share of the net pension liability of the Plan.

The Agency's net pension liability for the Plan is measured as the proportionate share of the net pension liability. The net pension liability of the Plan is measured as of June 30, 2014, and the total pension liability for the Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2013 rolled forward to June 30, 2014 using standard update procedures. The Agency's proportion of the net pension liability was based on a projection of the Agency's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. The Agency's proportionate share of the net pension liability the Plan as of June 30, 2013 and 2014 was as follows:

	Miscellaneous
Proportion - June 30, 2013	0.01187%
Proportion - June 30, 2014	0.01200%
Change - Increase (Decrease)	0.00013%

**SOLANO COUNTY WATER AGENCY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2015**

**NOTE 10: DEFINED BENEFIT PENSION PLAN (CONTINUED)**

For the year ended June 30, 2015, the Agency recognized pension expense of \$208,601. At June 30, 2015, the Agency reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Pension contributions subsequent to the measurement date	\$ 258,536	\$ -
Difference between actual contributions made by the employer and the employer's proportionate share of the risk pool's total contribution	53,784	-
Adjustment due to differences in proportions	-	35,529
Net differences between projected and actual earnings on plan investments	<u>-</u>	<u>200,602</u>
Total	<u>\$ 312,320</u>	<u>\$ 236,131</u>

\$258,536 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2015. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Measurement Period Ended June 30,	
2015	\$ 43,631
2016	\$ 43,631
2017	\$ 44,935
2018	\$ 50,150

Actuarial Assumptions

The total pension liabilities in the June 30, 2013 actuarial valuations were determined using the following actuarial assumptions:

	Miscellaneous Plan
Valuation Date	June 30, 2013
Measurement Date	June 30, 2014
Actuarial Cost Method	Entry-Age Normal Cost Method
Actuarial Assumptions:	
Discount Rate	7.50%
Inflation	2.75%
Salary Increases	Varies by Entry Age and Service
Investment Rate of Return	7.50% net of pension plan investment and administrative expenses; includes inflation
Mortality (1)	Derived using CalPERS membership data for all funds
Post Retirement Benefit Increase	Contract COLA up to 2.75% until purchasing power protection allowance floor on purchasing power applies, 2.75% thereafter

(1) The mortality table used was developed based on CalPERS' specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale BB. For more details on this table, please refer to the 201 Experience Study Report.

All other actuarial assumptions used in the June 30, 2013 valuation were based on the results of an actuarial experience study for the fiscal years 1997 to 2011, including updates to salary increase, mortality and retirement rates. The Experience Study report can be obtained at CalPERS' website under Forms and Publications.

**SOLANO COUNTY WATER AGENCY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2015**

**NOTE 10: DEFINED BENEFIT PENSION PLAN (CONTINUED)**

Discount Rate

The discount rate used to measure the total pension liability was 7.50% for each Plan. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 7.50 percent discount rate is adequate and the use of the municipal bond rate calculation is not necessary. The long term expected discount rate of 7.50 percent will be applied to all plans in the Public Employees Retirement Fund (PERF). The stress test results are presented in a detailed report called "GASB Crossover Testing Report" that can be obtained from the CalPERS website under the GASB 68 section.

According to Paragraph 30 of Statement 68, the long-term discount rate should be determined without reduction for pension plan administrative expense. The 7.50 percent investment return assumption used in this accounting valuation is net of administrative expenses. Administrative expenses are assumed to be 15 basis points. An investment return excluding administrative expenses would have been 7.65 percent. Using this lower discount rate has resulted in a slightly higher total pension liability and net pension liability. CalPERS checked the materiality threshold for the difference in calculation and did not find it to be a material difference.

CalPERS is scheduled to review all actuarial assumptions as part of its regular Asset Liability Management (ALM) review cycle that is scheduled to be completed in February 2018. Any changes to the discount rate will require Board action and proper stakeholder outreach. For these reasons, CalPERS expects to continue using a discount rate net of administrative expenses for GASB 67 and 68 calculations through at least the 2017-18 fiscal year. CalPERS will continue to check the materiality of the difference in calculation until such time as we have changed our methodology.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Such cash flows were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These geometric rates of return are net of administrative expenses.

**SOLANO COUNTY WATER AGENCY**  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2015

**NOTE 10: DEFINED BENEFIT PENSION PLAN (CONTINUED)**

<u>Asset Class</u>	<u>New Strategic Allocation</u>	<u>Real Return Years 1-10 (a)</u>	<u>Real Return Years 11+ (b)</u>
Global Equity	47.0%	5.25%	5.71%
Global Fixed Income	19.0%	0.99%	2.43%
Inflation Sensitive	6.0%	0.45%	3.36%
Private Equity	12.0%	6.83%	6.95%
Real Estate	11.0%	4.50%	5.13%
Infrastructure and Forestland	3.0%	4.50%	5.09%
Liquidity	2.0%	(0.55%)	(1.05%)

(a) An expected inflation of 2.5% used for this period

(b) An expected inflation of 3.0% used for this period

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the Agency's proportionate share of the net pension liability for the Plan, calculated using the discount rate for the Plan, as well as what the Agency's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

<u>Net Pension Liability (Asset)</u>	<u>Discount Rate -1% (6.50%)</u>	<u>Current Discount Rate (7.50%)</u>	<u>Discount Rate +1% (8.50%)</u>
Miscellaneous Plan	\$ 1,233,040	\$ 751,756	\$ 342,833

Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

**NOTE 11: OTHER POST EMPLOYMENT BENEFITS (OPEB)**

The Agency provides postemployment healthcare benefits for retired employees in accordance with their published employee handbook.

Description of the Plan

The Solano County Water Agency Retirement Health Plan (the Plan) is a single-employer defined benefit healthcare plan administered by the Agency. The Agency provides certain medical insurance coverage to all employees who retire from the Agency and meet the age and service requirement for eligibility. The Agency pays 100% of the eligible retirees' medical plan premiums up to \$12,500 per year. As of June 30, 2015, membership of the Plan consists of two retiree currently receiving benefits and 14 eligible active plan members. The Plan does not issue a publicly available report.

Funding Policy

The contribution requirements of plan members and the Agency are based on a pay-as-you-go basis. For the year ended June 30, 2015, the Agency paid \$6,023 on behalf of its retirees.

**SOLANO COUNTY WATER AGENCY**  
NOTES TO BASIC FINANCIAL STATEMENTS  
JUNE 30, 2015

**NOTE 11: OTHER POST EMPLOYMENT BENEFITS (OPEB) (CONTINUED)**

Annual OPEB Cost and Net OPEB Obligation

The Agency's annual OPEB cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial accrued liabilities (UAAL) (or funding costs) over a period not to exceed 30 years.

The Agency's unfunded actuarial accrued liability as of June 30, 2013, the date of the most recent actuarial valuation was as follows:

Annual required contribution (ARC)	
Normal cost	\$ 151,000
30-year amortization of funded liability	<u>62,000</u>
Total annual required contribution	<u>213,000</u>
Interest on net OPEB obligation	31,000
Adjustment to net OPEB obligation	<u>(62,000)</u>
Total annual OPEB cost	<u>182,000</u>
Employer contributions	<u>(6,023)</u>
Net increase in net OPEB obligation	<u>175,977</u>
Net OPEB obligation, July 1, 2014	<u>790,013</u>
Net OPEB obligation, June 30, 2015	<u>\$ 965,990</u>

The annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation for fiscal year 2015 and two preceding years are as follows:

<u>Year Ended</u>	<u>Annual OPEB cost</u>	<u>Actual Employer Contribution</u>	<u>Percentage Contributed</u>	<u>Net Ending OPEB</u>
June 30, 2013	\$ 160,193	\$ 7,635	4.77 %	\$ 479,820
June 30, 2014	\$ 171,000	\$ 12,000	7.02 %	\$ 790,013
June 30, 2015	\$ 182,000	\$ 6,023	3.31 %	\$ 965,990

**SOLANO COUNTY WATER AGENCY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2015**

**NOTE 11: OTHER POST EMPLOYMENT BENEFITS (OPEB) (CONTINUED)**

Funded Status and Funding Progress

The funded status of the plan based on an actuary study using age-adjusted premiums as of June 30, 2013, was as follows:

Actuarial accrued liability (AAL)	
Active employees	\$ 875,000
Retired employees	<u>107,000</u>
Total	<u>982,000</u>
Actuarial value of plan assets	<u>-</u>
Unfunded actuarial accrued liability (UAAL)	\$ <u>982,000</u>
Funded ratio (actuarial value of plan assets / AAL)	- %
Covered payroll (active plan members)	1,220,000
UAAL as a percentage of covered payroll	80.49 %

Actuarial valuations for an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Actuarially determined amounts are subject to continuous revision as actual results are compared to the past expectations and new estimates about the future are formulated. Although the valuation results are based on the values which the Agency's actuarial consultant believes are reasonable assumption, the valuation results reflect a long-term perspective and, as such, are merely an estimate of what future costs may actually be. Deviations in any of several factors, such as future interest rates, medical cost inflation, Medicare coverage, and changes in marital status could result in actual costs being less or greater than estimated.

The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information that shows whether the actuarial value of the plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan as understood by the employer and plan members, and include the types of plan benefits provided at the time of the valuation and the historical pattern of sharing benefit costs between employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial assets, consistent with the long-term perspective of the calculations.

The actuarial cost method used for determining the benefit obligations is the Entry Age Normal. The actuarial assumptions include a 4.0% percent discount rate, 3.0% price inflation, 3.25% wage inflation, and an annual cost trend with no rate increase until 2016. The unfunded actuarial accrued liability is being amortized as a level percent of payroll over a 30-year fixed period, with 27 years remaining as of the most recent actuarial report. The valuation is a closed group valuation, that is, no future hires are assumed.

**SOLANO COUNTY WATER AGENCY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2015**

**NOTE 12: RISK MANAGEMENT**

The Agency participates in the Association of California Water Agencies Joint Powers Insurance Authority (ACWA/JPIA), a public entity risk pool of water agencies in California, for general, automobile, public officials' errors and omissions, property, fidelity, workers' compensation liability, and employers' liability. ACWA/JPIA provides insurance through the pool up to a certain level, beyond which group-purchases commercial excess insurance is obtained. Loss contingency reserves established by the JPIA are funded by contributions from member agencies. The Agency pays an annual premium to the JPIA that includes its pro-rata share of excess insurance premiums, charges for pooled risk, claims adjusting and legal costs, and administrative and other costs to operate the JPIA.

The Agency's maximum coverage under the JPIA is as follows:

	Pool Coverage	Commercial Coverage
General and auto liability	\$ 2,000,000	\$ 60,000,000
Public officials and omissions liability	\$ 2,000,000	\$ 60,000,000
Property	\$ 50,000	\$ 100,000,000
Fidelity	\$ 100,000	None
Workers' compensation liability	\$ 2,000,000	Statutory
Employers' liability	\$ 2,000,000	\$ 4,000,000

The Agency is responsible for property losses up to their deductible, which ranges from \$1,000 to \$25,000, depending on coverage.

Settles claims resulting from these risks have not exceeded commercial insurance coverage in any recent fiscal year. There has been no significant reduction in coverage over the last three years.

**NOTE 13: CONTINGENCIES AND COMMITMENTS**

The Agency periodically enters into commitments which are funded primarily through state grants. The grants are typically for various projects such as rehabilitation, betterment, and maintenance. At June 30, 2015, the Agency had no commitments on unfinished contracts.

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Agency expects such amounts, if any, to be immaterial.

The Agency has been named a real party in interest in two actions filed in 2010 against the California Department of Water Resources. The actions allege violation of the California Environmental Quality Act. No estimates of liability or conclusions have been or can be reached relative to the impact of this action; however, there can be no assurance that this matter will not adversely affect the Agency's financial position.

The Agency has been named a real party in interest in action filed against Ana Matosantos, California Department of Finance, and in an action filed against Michael Cohen. The actions challenge various aspects of the wind-down of redevelopment agency affairs under AB 1484. The Agency may be exposed to a portion of the liability for attorneys' fees in the event the Petitioners prevail in the action. No estimates of liability or conclusions have been or can be reached relative to the impact of this actions; however, there can be no assurance that this matter will not adversely affect the Agency's financial position.

**SOLANO COUNTY WATER AGENCY**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2015**

**NOTE 14: PRIOR PERIOD ADJUSTMENTS**

As a result of implementing GASB Statement Nos. 68 and 71, the Agency has restated the beginning net position in the government-wide Statement of Net Position, effectively decreasing net position as of July 1, 2013 by \$722,080. The decrease resulted from the following:

Recording of net pension liability	\$ (956,857)
Application of 2014 contributions	<u>234,777</u>
Total Prior Period Adjustment	<u>\$ (722,080)</u>

In addition, the governmental funds fund balance has been restated by \$538,870 to reflect the deferral of a long-term receivable to deferred inflows of resources.

## **REQUIRED SUPPLEMENTARY INFORMATION**

**SOLANO COUNTY WATER AGENCY**  
**SOLANO PROJECT**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2015**

	<u>2014-2015 Budgeted Amounts</u>			<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>	<u>Actual amounts</u>	
<b><u>REVENUES</u></b>				
Property taxes	\$ 6,855,027	\$ 6,855,027	\$ 7,717,855	\$ 862,828
Charges for services	65,000	215,000	476,553	261,553
Investment earnings	40,055	18,505	20,498	1,993
Intergovernmental	2,010,000	1,943,620	1,155,801	(787,819)
Other revenues	<u>488,225</u>	<u>351,155</u>	<u>507,036</u>	<u>155,881</u>
Total Revenues	<u>9,458,307</u>	<u>9,383,307</u>	<u>9,877,743</u>	<u>494,436</u>
<b><u>EXPENDITURES</u></b>				
Current:				
Water purchases	-	150,000	60,342	89,658
Operations and maintenance	6,925,235	7,460,433	3,498,013	3,962,420
Administration and general	2,354,400	2,520,355	2,065,777	454,578
Conservation and flood control	1,816,898	1,439,250	1,123,768	315,482
Engineering	1,752,815	1,079,310	790,352	288,958
Capital outlay	<u>651,500</u>	<u>651,500</u>	<u>122,904</u>	<u>528,596</u>
Total Expenditures	<u>13,500,848</u>	<u>13,300,848</u>	<u>7,661,156</u>	<u>5,639,692</u>
Net Change in Fund Balance	\$ <u>(4,042,541)</u>	\$ <u>(3,917,541)</u>	2,216,587	\$ <u>6,134,128</u>
Fund Balance - July 1, 2014			20,753,404	
Prior Period Adjustment (Note 14)			<u>(538,870)</u>	
Fund Balance - July 1, 2014, restated			<u>20,214,534</u>	
Fund Balance - June 30, 2015			\$ <u>22,431,121</u>	

**SOLANO COUNTY WATER AGENCY**  
**STATE WATER PROJECT**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2015**

	<u>2014-2015 Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual Amounts</u>	
<b><u>REVENUES</u></b>				
Property taxes	\$ 8,914,298	\$ 8,914,298	\$ 10,279,636	\$ 1,365,338
Charges for services	2,427,255	2,427,255	2,380,366	(46,889)
Investment earnings	9,200	9,200	9,411	211
Intergovernmental	<u>1,517,055</u>	<u>567,055</u>	<u>410,000</u>	<u>(157,055)</u>
Total Revenues	<u>12,867,808</u>	<u>11,917,808</u>	<u>13,079,413</u>	<u>1,161,605</u>
<b><u>EXPENDITURES</u></b>				
Current:				
Water purchases	9,822,918	9,822,918	9,069,737	753,181
Operations and maintenance	18,500	18,500	24,032	(5,532)
Administration and general	714,476	714,476	927,463	(212,987)
Conservation and flood control	437,250	427,250	231,844	195,406
Engineering	<u>3,080,490</u>	<u>3,080,490</u>	<u>994,907</u>	<u>2,085,583</u>
Total Expenditures	<u>14,073,634</u>	<u>14,063,634</u>	<u>11,247,983</u>	<u>2,815,651</u>
Net Change in Fund Balance	\$ <u>(1,205,826)</u>	\$ <u>(2,145,826)</u>	1,831,430	\$ <u>3,977,256</u>
Fund Balance - July 1, 2014			<u>10,318,697</u>	
Fund Balance - June 30, 2015			\$ <u>12,150,127</u>	

**SOLANO COUNTY WATER AGENCY**  
**ULATIS FLOOD CONTROL**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2015**

	<u>2014-2015 Budgeted Amounts</u>			<b>Variance with Final Budget Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>	<u>Actual Amounts</u>	
<b><u>REVENUES</u></b>				
Property taxes	\$ 973,290	\$ 973,290	\$ 1,108,564	\$ 135,274
Investment earnings	4,100	4,100	4,033	(67)
Other revenues	<u>4,500</u>	<u>4,500</u>	<u>7,579</u>	<u>3,079</u>
Total Revenues	<u>981,890</u>	<u>981,890</u>	<u>1,120,176</u>	<u>138,286</u>
<b><u>EXPENDITURES</u></b>				
Current:				
Operations and maintenance	726,066	691,518	381,046	310,472
Administration and general	70,000	49,548	55,384	(5,836)
Capital outlay	<u>90,000</u>	<u>90,000</u>	<u>83,832</u>	<u>6,168</u>
Total Expenditures	<u>886,066</u>	<u>831,066</u>	<u>520,262</u>	<u>310,804</u>
Net Change in Fund Balance	\$ <u>95,824</u>	\$ <u>150,824</u>	599,914	\$ <u>449,090</u>
Fund Balance - July 1, 2014			<u>4,175,526</u>	
Fund Balance - June 30, 2015			\$ <u>4,775,440</u>	

**SOLANO COUNTY WATER AGENCY**  
**GREEN VALLEY FLOOD CONTROL**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2015**

	<u>2014-2015 Budgeted Amounts</u>			<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>	<u>Actual Amounts</u>	
<u>REVENUES</u>				
Property taxes	\$ <u>94,370</u>	\$ <u>94,370</u>	\$ <u>105,223</u>	\$ <u>10,853</u>
Total Revenues	<u>94,370</u>	<u>94,370</u>	<u>105,223</u>	<u>10,853</u>
<u>EXPENDITURES</u>				
Current:				
Operations and maintenance	82,168	75,362	69,596	5,766
Administration and general	12,000	15,806	12,877	2,929
Total Expenditures	<u>94,168</u>	<u>91,168</u>	<u>82,473</u>	<u>8,695</u>
Net Change in Fund Balance	\$ <u>202</u>	\$ <u>3,202</u>	22,750	\$ <u>19,548</u>
Fund Balance (Deficit) - July 1, 2014			<u>(7,384)</u>	
Fund Balance - June 30, 2015			\$ <u>15,366</u>	

**SOLANO COUNTY WATER AGENCY  
REQUIRED SUPPLEMENTARY INFORMATION**

SCHEDULE OF THE AGENCY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
AS OF JUNE 30, 2015  
LAST 10 YEARS\*

	2015 <u>Miscellaneous</u>
Proportion of the net pension liability	0.01200 %
Proportionate share of the net pension liability	\$ 751,756
Covered - employee payroll	\$ 1,165,322
Proportionate share of the net pension liability as a percentage of covered - employee payroll	64.51 %
Plan's fiduciary net position	2,920,457
Plan fiduciary net position as a percentage of the total pension liability	79.64 %

\* Fiscal year 2015 was the 1st year of implementation, therefore only one year is shown.

**SOLANO COUNTY WATER AGENCY  
REQUIRED SUPPLEMENTARY INFORMATION**

SCHEDULE OF CONTRIBUTIONS TO THE COST SHARING DEFINED BENEFIT PENSION PLAN  
AS OF JUNE 30, 2015  
LAST 10 YEARS\*

	2015 <u>Miscellaneous</u>
Contractually required contribution (actuarially determined)	\$ 151,967
Contributions in relation to the actuarially determined contributions	<u>151,967</u>
Contribution deficiency (excess)	\$ <u>-</u>
Covered - employee payroll	1,165,322
Contributions as a percentage of covered - employee payroll	13.04 %

**Notes to Schedule:**

Valuation Date: June 30, 2013

Methods and assumptions used to determine contribution rates:

Single and agent's employers example	Entry age
Amortization method	Level of percentage payroll
Remaining amortization period	15 years
Asset valuation method	5-year smoothed market
Inflation	2.75%
Salary increases	Varies by entry age and service
Investment rate of return	7.50%, net of pension plan investment and administrative expenses, includes inflation
Retirement age	57 years
Mortality	RP-2000 healthy annuitant mortality table

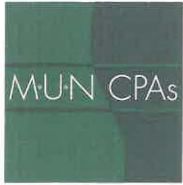
\* Fiscal year 2015 was the 1st year of implementation, therefore only one year is shown.

**SOLANO COUNTY WATER AGENCY  
REQUIRED SUPPLEMENTARY INFORMATION**

SCHEDULE OF FUNDING PROGRESS FOR OTHER POST EMPLOYMENT BENEFITS (OPEB)  
AS OF JUNE 30, 2015

<u>Actuarial Valuation Date</u>	<u>Normal Accrued Liability</u>	<u>Market Value of Assets</u>	<u>Liability (Excess Assets)</u>	<u>Funded Status</u>	<u>Annual Covered Payroll</u>	<u>UAAL (Excess Assets) as a % of Covered Payroll</u>
2010	\$ 982,000	\$ -	\$ 982,000	- %	\$ 1,144,000	86 %
2013	\$ 982,000	\$ -	\$ 982,000	- %	\$ 1,181,000	83 %

## OTHER REPORTS



MANN • URRUTIA • NELSON CPAs & ASSOCIATES, LLP  
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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Directors of  
the Solano County Water Agency  
Vacaville, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the Solano County Water Agency (the "Agency"), as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise Solano County Water Agency's basic financial statements and have issued our report thereon dated November 24, 2015.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Solano County Water Agency's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Solano County Water Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of Solano County Water Agency's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a deficiency in internal control, described in the accompanying schedule of findings and responses that we consider to be a significant deficiency: 2015-01.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Solano County Water Agency's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **The Agency's Response to Findings**

Solano County Water Agency's response to the finding identified in our audit is described in the accompanying schedule of findings and responses. Solano County Water Agency's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

  
Sacramento, California  
November 24, 2015

**SOLANO COUNTY WATER AGENCY**  
**SCHEDULE OF FINDINGS AND RESPONSES**  
**JUNE 30, 2015**

**Finding 2015-01: Grant Billing and Reconciliation (Significant Deficiency)**

**Criteria**

Certain deficiencies in internal control system over financial reporting could adversely affect an entity's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements.

**Condition**

Upon reviewing the Agency's grants and accounts receivable, we noted the Agency had approximately \$1,000,000 in aged grant receivables that had not yet been billed to the granting agency for reimbursement. The aging of some of the grant reimbursements date back to fiscal year 2012. The Agency has the risk of losing the funding if certain billing deadlines are not met.

**Cause**

It appears there was a lack of communication within the Finance Department and Grant Administrators. Procedures that were put into place were not being followed or enforced. Further, review and reconciliations of grant activity was only being performed on an annual basis when some of the grants require quarterly reports and billings.

**Recommendation**

We recommend the Agency re-visit their grant procedures to include quarterly reconciliations, at a minimum. These reconciliations should entail review of allowable expenditures, recording of corresponding accounts receivable and revenue, and processing of quarterly reports and reimbursement requests. These reconciliations should be reviewed by the Administrative Service Manager or Grants Administrator. Receivables currently recorded should be billed out as soon as possible, and collections should be monitored.

**Management's Response**

Management has implemented processes to include quarterly reconciliations, recording of revenues/receivables, and reimbursement requests. Processes have also been implemented to review for outstanding receivables and to follow up with collections.

**SOLANO COUNTY WATER AGENCY**  
STATUS OF PRIOR YEAR FINDINGS AND RESPONSES  
JUNE 30, 2015

There were no findings reported for the year ended June 30, 2014.